



122nd Meeting of the Finance Committee

Supplementary Agenda Papers

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Supplementary Agenda Item No. 1

Increase in GST rate of work contracts for Central Government, State Government, Union Territory and Local Authority.

The Government of India, Ministry of Finance, through notification no. 03/2022 - Central Tax (Rate) dated 13-07-2022, has increased the Goods and Services Tax (GST) rate on works contracts from 12% to 18% (attached as **Annexure I**). SAI carries out Infra works in strict adherence to the General Financial Rules (GFR), 2017, and the Manual for Procurement of Works, 2019 through CPWD/PSUs. However, the escalation in GST rates has resulted in part payments for projects have been made at 18%, after the release of notification, which were having approved amounts based on 12% of GST.

Furthermore, the cumulative effect of increased GST rates across various projects has led to the project cost breaching the approved amount resulting in revisions in administrative approvals of the project. Such works with the increased GST are tabled below.

All amount is in Crores of Rupees						
A	B	C	D	E	F	H
S. No.	Name of Work	Approved Cost	Initial completion cost (inclusive of all charges @ 12% GST)	Final Completion cost (inclusive of all after revision of GST w.e.f. 01.01.2022)	Difference due to Increase in GST (E-D)	Other Deviation (if any)
1.	Construction of 300 bedded hostel at NSEC Kolkata	28.57	28.57	29.95	1.38	NIL
2.	Laying of Synthetic Hockey Turf at SAI STC Hazaribagh	8.31	8.23	8.66	0.43	NIL
3.	Construction of 300 bedded hostel at CRC Bhopal	26.82	26.82	27.06	0.24	NIL

4.	Construction of 300 bedded hostel at SAI NSSC Bangalore	26.77	26.63	27.06	0.43	NIL
Total Increase in Amount					2.48	

In view of the above, the following is proposed for the concurrence of the Finance Committee:

1. Additional Expenditure incurred due to revision in GST component.
2. For submitting the proposals with revised approval to the consideration of Khelo India scheme for funding since the original works were approved by DPAC under Khelo India Scheme.

Concurrence of the Finance Commission is solicited for item 1 to 3 in the para above.

Supplementary Agenda Item No. 02

Establishment of Engineering Wing to initiate Direct Tendering for Sports Infrastructure Development at SAI

Sports Authority of India is an autonomous body has 13 RCs under which 23 NCoEs are there and 67 STCs spread all over India under the Ministry of Youth Affairs and Sports and GFR 2017 is to be complied by SAI.

Since, inception work has been entrusted, either to CPWD or PSUs as per the prevailing rules of GFR from time to time. GFR 2017 restricts the departmental works up to Rs.30 lakh only, beyond which, the jobs need to be entrusted to CPSUs i.e. CPWD, PWD, MES, Railways etc. Rule 133(2) GFR 2017) or to PSUs through competitive bidding (Rule 133(3) GFR 2017). The Works can only be undertaken departmentally, if there is a fully functional engineering wing up to the field units level for tendering and monitoring of the execution of the works. Twice in past such proposals were deliberated and turned down due to unviability of the proposal. The skeletal set up available as on date is based on contractual employees, and is not geared up to undertake the major works. Maintenance works less than Rs. 30 lakh can be best managed departmentally. The sanction strength of Engineering cadre was frozen by Expenditure Reforms Committee (ERC) in 2003 to 40 from sanctioned strength of 08, which was finally proposed and approved as 25 by 90th FC dated 20th Feb, 2020 and 52nd GB dated 13th March, 2020.

As per Rule 133 of chapter 5 of GFR 2017, following methods are available for execution of works:

- i. Rule 133(1) “A Minister or Department at its discretion may directly execute repair works estimated to cost up to Rupees thirty lakhs after following due procedure indicated in rules 139,159,160”.
- ii. Rule 133(2) “A Minister or Department may, at its discretion, assign repair works estimated to cost above Rupees thirty lakhs and original/minor works of any value to any Public Works Organization (PWO) such as Central Public Works Department (CPWD), State Public Works Department, other Central Government organizations authorized to carry out civil or electrical works such as Military engineering Service (MES), Border Roads Organization(BRO), etc. or Ministry/Department’s construction wings of Ministries of Railways, Defense, environment and Forests, information and Broadcasting and Departments of Posts, and Space, etc.”
- iii. Rule 133(3) “As an alternative to 133(2), a Minister or Department, may award repair works estimated to cost above Rupees thirty lakhs and original works of any value to:
 - a) Any Public Sector Undertaking set up by the Central or State Government to carry out civil or electrical works or

- b) To any Central/State Government organization/PSU which may be notified by the Minister of Housing and Urban Affairs (MoHUA) for such purpose after evaluating their financial strength and technical competence.”

SAI Infra Division as on date is discharging its mandated duties purely with contractual engineering staff. The contractual establishment is executing, maintenance nature of works and monitor the progress of new infrastructure works within the area of responsibility of NCoEs. The existing staff at Infra Division SAI is detailed as follows

Sr. No.	Name of Post	Pay Scale Level as per 7th CPC	Annual CTC (in Lakhs)	No. of Post	Total Annual Charges (In Lakhs)
1	Director (Infra)	12	18.00	1	18.00
2	Consultant (Infra)	N.A.	12.00	1	12.00
3	JC (Infra)	N.A.	9.60	23	220.80
	Total			25	250.80

In absence of fully functional engineering wing notified by Ministry of Urban Development, SAI has been following above mentioned procedure to get their infrastructure works executed. However, at present the development of Sports Infrastructure is marred with the following issues.

- Dependency on other organization for execution of work which are having less expertise.
- Poor quality of work compared to international standards of sports infrastructure being generated because of unavailability of list of sports specialized agency
- Delay in Completion of Work
- No Direct Involvement in selection of Executing agency
- Non-availability of Dedicated team for monitoring
- List of works, delayed- attached as **Annexure-II**

In view of above, a proposed table of Engineering Wing to be filled on deputation and contract along with rough figures of financial implication is given below:

Sr. No.	Name of Post	Pay Scale Level as per 7th CPC	Annual CTC (in Lakhs)	No. of Post reqd.	Total Annual Expenditure (In Lakhs)
1	Executive Engineer	11	15.50	2	31.00
2	Sr. Architect	9	12.10	1	12.10
3	Assistant Engineer	9	12.10	2	24.20
4	Assistant Architect	6	8.10	2	16.20
5	Jr. Engineer	6	8.10	30	243.00
6	Supervisor	3	4.90	8	39.20
			Total	45	365.70

A case can be taken up with MoHUA for reorganization of SAI infra division as PWO. Once certified as PWO, all infra works can be undertaken departmentally under Rule 133(2) of GFR.

As an alternative option SAI could outsource specific services to private Project Management Consultancies (PMC) while following direct tendering route. The services may include

1. Planning and Estimation and Preparation of BOQ
2. Monitoring of Progress and verification of bills and Quantities
3. Third Party Quality Assurance.

In that case the set up should be established to supplement the services that could be provided by private agencies. The table for the additional manpower required expected to be filled on deputation and contract is as follows:

Sr. No.	Name of Post	Pay Scale Level as per 7th CPC	Annual CTC (in Lakhs)	No. of Post reqd.	Total Annual Expenditure (In Lakhs)
1	Assistant Engineer	9	12.10	2	24.20
2	Jr. Engineer	6	8.10	18	145.80
	Total			20	170.00

As Olympic bid for 2036 from India is in the reckoning, an equipped engineering with sufficient training in the procedures and technical aspect of creation of Sports Infrastructure will necessarily benefit SAI in improving the quality of infrastructure and can even provide assistance to states and other government agencies in creating the same.

In view of the above, the proposal is submitted for concurrence of Finance Committee for onwards submission Governing Body to forward it to MoHUA to enhance the man power at field unit level for reorganization of SAI Infra division as PWO. The Proposal will be submitted to the departments after DG approval.

In view of the above, it is submitted for concurrence to the finance committee of SAI for establishment of Engineering Wing at SAI for the development of Sports Infrastructure.

Supplementary Agenda Item No: 03

Utilisation of Unutilised/Under Utilised infrastructure of SAI

Sports authority of India (SAI) has vast infrastructure spread across the country catering to the requirement of athletes from grassroot to elite level. However, there are some infrastructure and open/vacant spaces in various SAI Stadia/RCs, which are not being utilized optimally and remain unoccupied for most of the days in a year. Accordingly, a proposal was approved by the Governing Body in its 56th Meeting, to utilise the unutilised/underutilised infrastructure of SAI by way of appointment of a management operator for management and operation of the unutilised/underutilised infrastructure through an open tender process and it was approved that DG SAI would be competent to award the contract with the concurrence of the Internal Finance Committee of SAI.

Further, considering that the Stadia in Delhi are centrally located and that and are national assets which are highly valued, the Finance Committee of SAI, in its 116th Meeting has concurred the proposal that all proposals for Utilisation of Unutilised infrastructure of SAI at Delhi shall be put up to the Governing Body of SAI for Approval before award of contract. The proposal was further approved in the 58th Meeting of the Governing Body of SAI. Accordingly, multiple tenders were floated at SAI Stadia in Delhi and at various Regional Centres of SAI. In the process, it was observed that the value of tenders specific to Field of Plays is substantially lower and the finalised monthly revenue is mostly less than Rs. 05.00Lacs.

Further, it is submitted that DG SAI has been bestowed with a financial power of Rs. 5.00Crs in each case in most of the cases of expenditure for Goods/Services/Works.

Accordingly, in order to expedite the process of award of contracts for utilisation of unutilised and underutilised infrastructure so as to enhance the revenue generation time, to ensure optimal and timely utilisation of Infrastructure, for the sake of administrative convenience and also that the financial implication in the said tenders is not substantially higher, it is proposed that the powers be delegated to DG SAI in similar lines of expenditure. I.e. DG SAI may be delegated the power to enter into contract in all cases where the total expected revenue during the contract period (including extension, if any) is less than 05.00Crs, in each case in all cases involving the utilisation of unutilised/Underutilised infrastructure of SAI.

Concurrence of the Finance Committee is solicited for the above proposal.

Supplementary Agenda Item No.:04

Amendment to Delegation of Financial Powers of DG SAI

With the concurrence of the Finance Committee in its 96th meeting and the approval of the Governing Body vide its 55th Meeting, the financial powers delegated to DG SAI have been amended.

As per the said delegation of financial powers vide para 5.6, the maximum power delegated to DG SAI for entering into contracts such as Horticulture, Housekeeping, Security etc. is upto Rs. 5.00Cr in each case.

However, an exercise is being undertaken to float centralized tenders for maintenance of all the stadia in Delhi for services such as Housekeeping, Horticulture, Security, hiring of outsourced manpower such as MTS, DEO etc. This initiative aims to rationalize costs, enhance operational efficiency, and ensure effective monitoring. However, this effort of optimization has become challenging as the financial powers delegated to DG SAI are upto 5Cr in each case currently. It is further submitted that the DG SAI has already been bestowed with full powers in case of procurement of Food and dietary items vide para 5.5 of the delegation of financial powers of SAI. In similar lines, considering that this procurement is to be made for regular maintenance of the stadia and essential for day-to-day operations of SAI, In order to improve the efficiency, and in order to expedite the procurement processes, the necessary financial powers may be delegated to DG SAI subject to the conditions that the procurement is being made within the overall budget allocated, i.e. “*Full Powers, Subject to the expenditure being within the allocated budget in the respective Financial Years.*”

Concurrence of the Finance Committee is solicited to bestow upon DG SAI, full powers specific to hiring of agencies for day-to-day maintenance and operations such as Horticulture, House Keeping, Security Services and Outsourcing of Manpower such as MTS and DEOs etc.

Supplementary Agenda Item No.: 05

Procurement of Staff Cars/Vehicles

At the outset, it is mentioned that SAI is conceptualized by MYA&S, Govt. of India on mandatory necessity of Sports Development at all spheres of communities (Top to Bottom) and gender categories and also being an Apex Body as a one-stop solution provider for conduct of National /International level sports in different sports disciplines in different parts of Country.

In view of above it is submitted that, a proposal was submitted in the 111th Finance Committee meeting held on 24.02.2023, agenda for '**purchase of vehicles**', but the same was deferred due to the ban imposed by the MoF, DoE OM no. 7910/E.Coord/2014 dated 29.10.2014 (**Annexure -III**). However, the said ban has been revoked by the MoF, DoE OM no. 7910/E.Coord/2014 dated 17.09.2029 (**copy at Annexure IV**).

Therefore, in view of above, it is mentioned that, the procurement of the cars will be done against the following condemned cars from the SAI Regional Centre, as detailed below:

S.N	Details of condemned/ auctioned staff cars/ vehicle	Condemned bySAI Regional Centre
1	(TATA Safari) Car DL 3CS 2581 Model-1997-98 (Diesel)	SAI NC Chandigarh
2	(Ambassador) Car No. DL3CY 2665 Model-2002 (Petrol)	SAI NRC Sonapat
3	(Ambassador) Car No. DL3CJ 9669 Model-1998 (Petrol)	SAI NRC Sonapat
4	(Maruti Suzuki Esteem) Car No. DL3CS 8080 Model-2001 (Petrol)	SAI NIS Patiala

It is proposed that four cars will be purchased against the above mentioned condemned cars following due revised guidelines issued by the GOI, MoF, DoE vide OM No. 18(23)/E.Coord-2021 dated 1st Sept, 2022 (**attached at Annexure V**) which mentions that, Cars up to Net Dealer Price of Purchase of Rs.6,00,000/- (Rupees six lakhs only) available in GeM only shall be considered for purchase as staff car for Official use.

Therefore, due to the condemnation of four cars mentioned above, SAI is facing shortage of staff cars and thus intend to purchase (04) staff cars/vehicle for official use in place of these condemned cars as the number of Senior Officers (PB-16/15/14 Level) in strength of SAI Head Office have increased due to new recruitments. Moreover, Higher Dignitaries are visiting/associating diligently with SAI's various High-Profile Committees (Khelo India/FIT INDIA Events, General Body, Governing Body, PSC's & FC etc.). To mitigate such exigencies, SAI also hires vehicles through outsourced agency in emergent requirement (in odd & even hours) as some meetings are held in other Ministries which requires access stickers for entry which is provided for departmental cars. Therefore, purchase of staff cars/vehicle is justified.

As per Govt. of India guidelines vide letter OM No. 18(23)/E.Coord-2021-22 dt.01.09.22 (**Annexure-IV**) of Point-B of 1(1.2) of new staff cars/vehicle may be purchased against the condemned vehicles. The detail of purchase of new staff cars/vehicles are as proposed under:

S. N.	Details of vehicle proposed to be purchased	Vehicle to be provided	Remarks/ Justification
1	Maruti CIAZ Smart Hybrid – Sigma 1.5.litr. 5 MT Petrol	DG/SAI (Level-16)	In recent only proposed model is available on GeM Portal
2	Maruti CIAZ Smart Hybrid – Sigma 1.5.litr. 5 MT Petrol	Higher Dignitaries are visiting/ associating with SAI's various High-Profile Committees (General Body, Governing Body, PSC's & FC etc.) assiduously.	Considering existing pollution crisis/ situation developed in National Capital Delhi/ NCR now a days as well as strict guidelines (NGT/ Local Govt.) for preferring petrol/ electric version and old and diesel vehicles need to be transferred out to other SAI RCs.
3	Maruti CIAZ Smart Hybrid – Sigma 1.5.litr. 5 MT Petrol	For SAI Senior Officers	
4	Maruti CIAZ Smart Hybrid – Sigma 1.5.litr. 5 MT Petrol	(Level-14)	

The afore-mentioned proposal was concurred by the Finance Div., SAI for provision of funds to be met out from Block Grant vide E-office file No.01/18001/10/2022 HO-GAD Div./Com. No.40124 dated 05.12.22(**Annexure-V**).

Further to above, considering the operational requirement of various SAI Regional Centers (RCs), following staff cars which are nearing condemnation from General Pool but are operating in Delhi-NCR for the last 10-12 years, may kindly be considered for transfer to other SAI Regional Centres on the basis of their existing fitness where these vehicles can be utilized for a further period of 05 years: These cars may be driven by the available drivers in the strength of SAI and they may be provided the expenses incurred for the travel approx.. to the tune of Rs.5,000/- per head.

S.N.	Particular of condemned /auctioned vehicles	Detail of Vehicles (General Pool) proposed to be transferred In lieu of condemned vehicle
1.	SAI NRC Sonapat द्वारा निस्तारित स्टाफ कार सं. DL-3CY 2665 (Ambassador) Model-2003 (Petrol)	SAI NRC, सोनीपत -, Maruti Car No. DL 2C AT 0733 (Maruti Sx4 (Diesel) may be transferred to SAI, Bhopal
2.	SAI NIS Patiala द्वारा निस्तारित स्टाफ कार सं. DL-3CS 8080 (Maruti Suzuki Esteem) Model-2001 (Petrol)	NIS पटियाला - Maruti Swift D'zire (Petrol) Car No. DL 3C CC 5485/
3.	SAI RC Lucknow द्वारा निस्तारित स्टाफ कार सं. DL 3C Q5888 (Ambassador) Model-2002 (Diesel)	SAI RC लखनऊ - Maruti Swift D'zire (Petrol) Car No. DL 3C CC 5486
4.	Staff (TATA Safari) Car DL 3CS 2581 Model-1997-98 (Diesel)	SAI NC, चंडीगढ़ - One (01) Car can be transferred.

The cost detail of the proposed vehicles is as under:

S.N.	Particular of Car & Model to be purchased	Cost on GeM
1.	Maruti CIAZ Smart Hybrid – Sigma 1.5.litr. 5 MT Petrol	Rs.5,70482.76 + Tax
2.	Maruti CIAZ Smart Hybrid – Sigma 1.5.litr. 5 MT Petrol	Rs.5,70482.76 + Tax
3.	Maruti CIAZ Smart Hybrid – Sigma 1.5.litr. 5 MT Petrol	Rs.5,70482.76 + Tax
4.	Maruti CIAZ Smart Hybrid – Sigma 1.5.litr. 5 MT Petrol	Rs.5,70482.76 + Tax
	GeM NDP Cost Gross Total -	Rs.22,81,931.04 + Tax
Rounded to Rs.22.82 lakhs + taxes (Rupees twenty two lakhs and eighty two thousand only)		

Concurrence of Finance Committee is solicited for purchase of above Staff Cars/ vehicles having financial implications of Rs.22.82 lakhs + taxes (Rupees twenty-two lakhs and eighty-two thousand only)